Message Text

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INFO OCT-01 ISO-00 AID-05 IGA-02 EB-08 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 TRSE-00 DOTE-00 /069 W -------292228Z 035881 /75-70

P R 291430Z MAR 77 FM AMEMBASSY MASERU TO SECSTATE WASHDC PRIORITY 6852 INFO AMEMBASSY GABORONE AMEMBASSY MBABANE AMEMBASSY NAIROBI

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F PASS AA/AFR; MBABANE FOR OSARAC; NAIROBI FOR REDSO

E.O. 11652: N/A

TAGS: EAID, ELTN, LT

SUBJECT: US ASSISTANCE - LESOTHO ROAD CONSTRUCTION

REF: A. MASERU 0166, B. MASERU 0137,

1. SINCE CREATION OF TRANSKEI OCTOBER 1976, LESOTHO RELATIONS WITH SOUTH AFRICA HAVE SUFFERED SERIOUS DETERIORATION. PREVIOUS PRACTICE OF "GOOD NEIGHBORLINESS" HAS BEEN REPLACED WITH POLICY OF CONSTRAINED ASSOCIATION ACCOMPANIED BY ACTS OF VINDICTIVENESS BY SAG AND ATTEMPTS BY GOL TO REDUCE LESOTHO'S NEARLY TOTAL ECONOMIC DEPENDENCE ON SOUTH AFRICA. LESOTHO'S MAIN GREVIANCE AGAINST SOUTH AFRICA OVER TRANSKEI QUESTION (APART FROM FACT TRANSKEI IS SPIN-OFF OF DETESTED APARTHEID POLICY) HAS BEEN THE "CLOSING OF THE BORDER POINTS" ALONG THE FRONTIER WITH THE TRANSKEI AND THE END OF FREE AND UNIMPEDED TRAVEL FROM THE SOUTHEASTERN PART OF THIS COUNTRY INTO THE REPUBLIC OF SOUTH AFRICA. THE TRADITIONAL DEPENDENCE ON ROAD CONNECTIONS THROUGH SOUTH AFRICA AS LINKS LIMITED OFFICIAL USE

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BETWEEN EASTERN AND WESTERN PARTS OF LESOTHO CAN BE RELIED UPON NO LONGER. INTERIOR ROADS, LONG NEGLECTED OR NON-EXISTENT, HAVE BECOME A FIRST PRIORITY NEED FOR LESOTHO IN ORDER TO MAINTAIN ITS INTEGRITY AND TO AVOID BEING COERCED INTO RECOGNITION OF TRANSKEI.

2. THE CONFRONTATION WITH ITS GIANT NEIGHBOR OVER THE TRANSKEI

QUSTION HAS PUSHED LESOTHO INTO A NEW PHASE OF DEVELOPMENT SURROUNDED BY AN URGENCY NOT FELT HERETOFORE. UNFORTUNATELY, THE URGENT ACCELERATION OF DEVELOPMENT PROGRAMS HAS COME ABOUT WITHOUT PROVISIONS FOR THE TREMENDOUS RESOURCES REQUIRED. LATE LAST YEAR, THE GOL COMPLAIMED TO THE UNITED NATIONS ABOUT SOUTH AFRICA'S ACTIONS. THE SECURITY COUNCIL IN A UNANIMOUS RESOLUTION OF DECEMBER 22, 1976 SUPPORTED BY THE UNITED STATES, CALLED UPON THE INTERNATIONAL COMMUNITY TO PROVIDE IMMEDIATE ECONOMIC ASSISTANCE TO LESOTHO. AN EMERGENCY MISSION FROM THE UN WAS SENT TO LESOTHO IN FEBRUARY TO ASSESS THE COUNTRY'S URGENT NEEDS.

- 3. GOL HAS OUTLINED A PLAN FOR ACCELERATEDIROAD DEVELOPMENT TO MINIMIZE DEPENDENCE ON LINES OF COMMUNICATION THROUGH THE RSA, PROVIDE DESPERATELY-NEEDED ACCESS ROADS TO RURAL (MOUNTAIN) AREAS, ENCOURAGE AGRICULTURAL AND PASTORAL DEVELOPMENT AND TO PERMIT A FRE AND MORE AMPLEFLOW OF GOODS AND SERVICES WITHIN THE BOUNDARIES OF LESOTHO. EARLY THIS YEAR, THE GOL INVITED UNITED STATES REPRESENTATIVES TO LOOK AT THE ROAD BETWEEN MOHALES HOEK AND QUTHING IN THE WEST TO QACHA'S NEK IN THE SOUTHEAST WHERE THE LESOTHO BORDER IS CONTIGUOUS WITH THE TRANSKEI. THIS IS THE NO. 1 PRIORITY ROAD IN THE GOL EMERGENCY PROGRAM. IT IS UNDERSTOOD THAT THE UN MISSION WILL RECOMMEND ROADS, INCLUDING SPECIFICALLY THIS ROAD, AS A PRIORITY REQUIREMENT FOR LESOTHO IN ORDER TO LESSEN DEPENDENCE ON SOUTH AFRICA.
- 4. REF A SUMMARIZES DISCUSSION BETWEEN THE RDO AND THE CENTRAL PLANNING OFFICE. FOLLOWING THESE DISCUSSIONS, AN AID TEAM WAS DISPATCHED TO LESOTHO ON 3/7/77 TO ASSESS LESOTHO'S ROADS REQUIRELIMITED OFFICIAL USE

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MENTS AND DEVELOP PROJECT DOCUMENTATION. THESE DOCUMENTATIONS ARE NOW COMPLETE AND HAVE BEEN MAILED TO AID/W.

- 5. IT SHOULD BE NOTED THAT THE GOL OFFICIALS, NAMELY THE PERM SEC AND THE MINISTER OF WORKS, WERE MOST IMPRESSED BY THE SPEED OF U.S. RESPONSE IN LESOTHO'S URGENT HOUR OF NEED AND REPEATEDLY EXPRESSED THEIR APPRECIATION FOR THE RAPID U.S. RESPONSE REPRESENTED BY OSARAC AND REDSO'S STAFF.
- 6. WE STRONGLY RECOMMEND THAT U.S. GOVERNMENT CAPITAILIZE ON THIS FAVORABLE ENVIRONMENT BY MOVING AHEAD RAPIDLY.

 AMOUNT OF PROPOSED AID PRORECT (ALL GRANT) \$20,140,000

 FIRST YEAR OF FUNDING (SSA) FY 1978

 BROAD OBJECTIVE: TO DEVELOP THE MOW'S CAPACITY TO BE INVOLVED EFFECTIVELY IN LESOTHO'S ROAD CONSTRUCTION AND MAINTENANCE AS A PART OF NATIONAL DEVELOPMENT.
- 7. MAJOR PROJECT ELEMENTS: TECHNICAL ASSISTANCE FOR CONSTRUCTION BY MOW FORCE ACCOUNT OF 260 KM OF ROAD BETWEEN MOHALE'S HOEK AND

MPITI, THUS PROVIDING BADLY-NEEDED ACCESS TO QACHA'S NEK.
TECHNICAL ASSISTANCE TO INCREASE THE LEROTHOLI POLYTECHNIC'S
OUTPUT OF DIPLOMA-LEVEL TDCHNICIANS IN ENGINEERING. OVERSEAS
ENGINEERING TRAINING (B.SC.). EQUIPMENT FOR ABOVE ROAD
CONUTRUCTION. ONE MAINTENANCE WORKSHOP AND RELATED EQUIPMENT AT
MOHALE'S HOEK. ADDITIONAL FACILITIES AND RELATED EQUIPMENT AT
L.P. LOCAL OPERATING COSTS FOR ABOVE ROAD CONSTRUCTION.
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